UNITED STATES DISTRIC: COURT SOUTHERN DISTRICT OF NEW YORK

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UNITED STATES OF AMERICA

- v. -

: <u>NOTICE OF MOTION</u>

BEVERLY WILLIAMS : 07 Cr. 257 (SAS)

Defendant.

PLEASE TAKE NOTICE, that the undersigned hereby moves this Court, before the Honorable Shira Scheindlin, United States District Judge for the Southern District of New York, 500 Pearl Street, New York, New York, for an order dismissing that portion of the Indictment barred by the statute of limitations, pursuant to 18 U.S.C. § 3282 and Rule 12 of the Federal Rules of Criminal Procedure, and granting such other and further relief as this Court deems just and proper.

Dated: New York, New York January 17, 2008

Respectfully submitted,

Bv:

Patrick J. Joyce, ESQ. Attorney for Defendant

Beverly Williams

70 Lafayette Street- 2^{nd} Floor New York, New York 10013

Tel.: (212) 285-2299

TO:

MICHAEL J. GARCIA, ESQ.

United States Attorney
Southern District of New York
One St. Andrew's Plaza
New York, New York 10007
Attn: Jenna Dabbs, Esq.

Assistant United States Attorney

UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

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UNITED STATES OF AMERICA : 07 Cr. 524 (SAS)

- v. -

Beverly Williams,

Defendant.

DEFENDANT BEVERLY WILLIAMS' MOTION AND MEMORANDUM IN SUPPORT THEREOF TO DISMISS THE INDICTMENT IN PART

The defendant, Beverly Williams, hereby moves under 18
U.S.C. § 3282 and Rule 12 of the Federal Rules of Criminal
Procedure to dismiss the portion of the Indictment that is
untimely. A substantial portion of the charged conduct falls
outside of the applicable five-year statute of limitations, and
therefore, that portion of the indictment should be dismissed.

STATEMENT OF FACTS

Mr. Williams is charged in a one-count Indictment dated

April 4 2007, with fraudulently inducing the United States

Government into providing financial assistance. This crime was

¹ The governing statute of limitations provides that "no person shall be prosecuted for any offense . . . unless the indictment is found . . . within five years next after such offense shall have been committed." 18 U.S.C. § 3282.

allegedly accomplished by M. Williams signing forms, on an annual basis, which falsely reported the income she had received in the previous calendar year. See Indictment, attached as Exhibit A. Mr. Williams has entered a plea of not guilty.

From 1999 until 2005 Ms. Williams applied to the United States Department of Housing and Urban Development (HUD) for financial assistance. Ms. Williams submitted this request by providing information regarding her personal financial situation. She submitted this information in writing. These submissions were done on an annual basis. This application required Ms. Williams to provide data regarding her employment status and the amount of income derived from her employment. Ms. Williams was required to attest, under penalty of prosecution, to the accuracy of the affidavits she signed. The Government contends that Ms. Williams under-reported her income on these forms, in an attempt to fraudulently induce the Government to provide her with financial assistance. The deceit and fraud as alleged in the indictment occurred when Ms. Williams signed and submitted these HUD applications.

ARGUMENT

The violation of 18 U.S.C. § 641 charged in the Indictment is a non-continuing offense; therefore any conduct charged beyond the five-year statute of limitations is barred.

The pertinent statute of limitations allows criminal prose-

cution for only five years following the completion of a criminal act. 18 U.S.C. § 3282. The only exception to this time bar is if the offense is "continuing," <u>i.e.</u>, if it "involves a prolonged course of conduct; its commission is not complete until the conduct has run its course." <u>United States v. Rivera-Ventura</u>, 72 F.3d 277, 281 (2d Cir. 1995) (internal citations omitted).

The Supreme Court has held that the doctrine of continuing offenses is a narrow exception to the statute of limitations that should only be applied if "the explicit language of the substantive criminal statute compels such a conclusion, or the nature of the crime involved is such that Congress must assuredly have intended that it be treated as a continuing one." Toussie v. United States, 297 U.S. 112, 115 (1970). The substantive criminal statute at issue here, 18 U.S.C. § 641, does not meet this standard. Section 641 contains no language indicating that it is a continuing offense, nor is there clear Congressional intent that it be so treated.²

In order to determine Congressional intent, courts are to consider whether the criminalized acts "clearly contemplate a

² 18 U.S.C. § 641 states, in pertinent part, "whoever embezzles, steals, purloins, or knowingly converts to his use or the use of another...money, or thing of value of the United States or any department or agency or Whoever receives, conceals or retains the same with intent to convert it to his use or gain, knowing it to have been embezzled, stolen, purloined or converted, shall be fined under this title, or imprisoned not more than ten years, or both."

prolonged course of conduct" or a single act that may have continuing effects. <u>Toussie</u>, 297 U.S. at 120. Nothing in the nature of fraudulently obtaining a federal subsidy compels the conclusion that Congress meant it to be a continuing offense. It is not inherently a prolonged course of conduct, but, rather, one that can be committed through a single act or multiple repetitions of that act. The offense of inducing HUD to make fraudulently induced payments is complete as soon as the affidavits are signed and submitted.

Indeed, the allegations at issue here demonstrate the non-continuous nature: Mr. Williams is alleged to have affirmatively filled out and filed mandatory annual affidavits concerning her income level. See Sample Affidavit, Exhibit B. Had any one affidavit not been filed, the funds from HUD would have been curtailed. Each annual signing completed the elements of the alleged crime and constitutes a separate offense. Each time an affidavit was filed the offense was complete. Such discrete conduct stands in contrast to schemes in which checks are automatically received with no action required by the defendant to cause them to be received. See United States v. Smith, 373 F.3d 561, 568 (4th Cir. 2004) (differentiating between schemes that "establish a mechanism for the automatic and continuous receipt of funds for an indefinite period" and those that require "a series of acts that occur over a period of time," categorizing

the former as a continuous offense and the later as non-continuous). This is unlike theft schemes where, for example, a single filing of a fraudulent Social Security Disability form or a passive failure to notify the agency of a changed circumstance, sets into motion an indefinite receipt of Social Security Disability checks, which would be a "continuing offense." Id. Here, an affirmative act was required annually in order for the funds to be paid, and thus, for the theft to occur. This is a non-continuing offense.

The Second Circuit has considered whether Section 641 is a continuing offense, and it has held it is not. In <u>United States v. Silkowski</u>, the defendant fraudulently collected his wife and daughter's Social Security benefits after they no longer resided with her. 32 F.3d 682, 690 (2d Cir. 1994). The Circuit concluded that, under Section 641, the only prosecutable conduct was that going back five years from the date of the charging document. Indeed, the government conceded in <u>Silkowski</u> that Section 641 is not a continuing offense. <u>See also United States v. Yashar</u>, 166 F.3d 873 (7th Cir. 1999) (finding that 18 U.S.C. § 666, making it a crime for any agent of a government agency to embezzle, steal, obtain by fraud, or otherwise without authority knowingly convert any property belonging to the governmental agency, is not a continuing offense). Since there is no clear indication that Congress intended Section 664 to define a contin-

uing offense, the statute of limitations began to run at the time of each discrete signing occurred.

The instant Indictment, which was filed on April 4, 2007, alleges fraudulent theft from February 1999 to June 2005. Because Mr. Williams was required by HUD to file an annual income statement and payment of the funds would have ceased absent that discreet event, the statute of limitations begins to run from each filing of an affidavit. Accordingly, only funds allegedly paid due to affidavits filed after April 4, 2002, are susceptible to prosecution, and that portion of the indictment alleging theft from February 1999 to April 4, 2002, should be dismissed.

CONCLUSION

WHEREFORE, it is respectfully requested that this Court enter an order dismissing the untimely portions of the Indictment, and granting such other relief as the Court deems just and proper.

New York, New York Dated:

January 17, 2008

UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

UNITED STATES OF AMERICA

INDICTMENT

BEVERLY WILLIAMS,

Defendant.

07 Cr. USDC SDNY DOCULIENT

ELECTRONICALLY FILED

COUNT ONE

The Grand Jury charges:

From in or about February 1999, through in or about June 2005, in the Southern District of New York and elsewhere, BEVERLY WILLIAMS, the defendant, unlawfully, willfully and knowingly, did embezzle, steal, purloin, and convert to her own use money and things of value of the United States and a department and agency thereof, to wit, the United States Department of Housing and Urban Development, and did receive, conceal, and retain the same with intent to convert it to her own use and gain, knowing it to have been embezzled, stolen, purloined and converted, the value of which exceeded \$1,000, to wit, WILLIAMS received approximately \$43,594.64 in federal housing subsidies, to which she was not entitled, through fraud and deceit.

(Title 18, United States Code, Section 641.)

MICHAEL J. GARCIA

United States Attorney

+80/day 3x wk

1999 w. 2 34 ... Hay. # 30, 2000

CURRENT INCOME AND HINCOME OF OR 57-8 MONTHS DETROINMENT 13

Filed 01/18/2008

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EMPLOYMENT CERTIFICATION LEASED HOUSING-SECTION 8

NEW YORK CITY HOUSING AUTHORITY LEASED HOUSING MANAGEMENT 350 Livingston Street-4th Floor - Brocklyn, N.Y. 11217

PAGE 2

TO EMPLOYER:

The person from whom you received this form is receiving Section 8 Housing Assistance. Regulations require that Income be checked at least once a year. If this person is now employed by your firm, or was so employed during the last 12 months, would you kindly furnish the information requested below and return the form to the employee or former employee. This form should be filled out by a person responsible for employee payroll records.

Thank you for your cooperation.

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Case 1:07-cr-00257-SAS Document 13 Filed 01/18/2008 Page 12 AFFIDAVIT OF INCOME (Cont'd)
If you believe you have been discriminated against, you may call the Fair Housing Equal Opportunity National Toll-free line at 800-424-8590

E. Give name, address and telephone number of nearest relative or friend in New York City area who can be contacted in an emergency.

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- G. Unreimbursed Medical Expenses of Child Care Expense
 - A. Unrelimbursed medical expenses may be deducted for an elderly family, whose head or spouse is 62 years of age or older, if they exceed 3% of annual income. Unrelimbursed medical expenses may likewise be deducted to the extent that they exceed 3% of annual income, for a family whose head or spouse is disabled or handicapped as defined by law you must submit verification of all medical expenses incurred during the period on the from of the Affidavit, together with reimbursement received:
 - B. Child Care Expenses, defined as the amount paid by the family for the care of children under 13 years of age, where such care is necessary to enable a family member to be gainfully employed or to further his or her education, may also be deducted. You must submit verification of all such expenses.

If you believe that you qualify for either unreimbursed medical expense or Child Care expense as noted above, complete the following:

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Case 1:07-cr-0025	V-SAS / Document 13 Filed 01/18/2008 Page 13 of 14
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